WSIA Liaison Committee Report

Glenn Hansen, WC Manager, Multicare Health System Patrick Reiman, Manager Claims, Sedgwick September 3, 2015

The Liaison Committee met with representatives from the Department of Labor & Industries on September 3, 2015. Present for the meeting in whole or part from the Department were Jim Nylander, LaNae Lien, Brian Schmidlkofer, Gina Mayo, Debra Hatzialexiou, Jeff DeVere, Autumn and Misti from the SIRAS project, and Liz Smith from the Fraud area. Present from WSIA were Lisa, Vivian, Glenn Hansen and Patrick Rieman.

As your representatives for the WSIA Liaison Committee we can provide assistance in resolving claim management issues, policy or procedure concerns or specific individual claim related issues through our bi-monthly meetings with the L&I representatives.

Please contact S-I Employer Representative Glenn Hansen, Self-Insured Employer Representative 253-459-6803 or email at <u>glenn.hansen@multicare.org</u> or TPA Representative Pat Reiman at 206-214-2813 or email at <u>patrick.reiman@sedgwickcms.com</u> with any issues you would like discussed during our next scheduled meeting in November.

GENERAL

The safety topic involved making sure to have your family or important contacts with your and with your loved ones and to have an out of state contact for a catastrophic event that any family member can contact.

FOLLOW-UP ITEMS

Staffing

We discussed the newer staff members and some issues related to training and the variance between State Fund and Self Insurance training manuals.

Legal Services

Debra discussed a new issue that has come up with structured settlements. The issue involves Social Security's interpretation of our contracts as structured settlements and then choosing to offset the ongoing payments. The Department is researching changing the contract language to not say "structured settlement" and also to characterize the future payments as lifetime expectancy awards. We also discussed removing language in the contract that refers to a "slight risk" of Social Security offsetting the settlement. Kathryn Kunkler has been helping with this issue. (Thank you Kathryn).

Jeff DeVere

Jeff DeVere is the Deputy Assistant of Insurance Services. He was interested in hearing what he could do to help our processes. We expressed interest in him questioning the status quo and he said so far he's asking a lot of "why" and "why not" questions.

WSIA NEW ISSUES

Interlocutory Timeframe Consistency

There were some issues with the dates in the letters not matching up with the Department's new policy and those have been addressed. Jim expressed a concern that some of the employee representatives question whether the Department has the authority to issue interlocutory orders at all.

State Fund Claims Directed to Self Insured Employees

Lisa asked how it was possible for someone other than the employer to pick an SIF-2 out with a claim number on it and assign it to the employer without them knowing about it. That is being investigated.

Protests:

The Department is training their adjudicators to recognize what is and what is not a protest to reduce the number of inadvertent protest letters being sent out. The initial entry people are only to send a letter when they see the word "protest", otherwise they are to route the information to the adjudicator to review.

<u>SIRAS</u>

We discussed a draft model for the SIRAS development with the program managers, Misti and Autumn. We requested a redrafting of the vision and goals to more accurately reflect the original purpose of collecting self-insured data. The purpose was not to identify non-compliance which we felt was over emphasized in the draft. The Department is hoping to have self-insured community input on how the system would best meet our needs.

Wage Audits:

Glenn asked Brian if there was some way that the auditor could call to clarify simple issues so they wouldn't be recurring themes in an audit and suggested that a call during the process would allow for a quick resolution early on rather than completing the audit and having to address multiple claims with the same issue. Glenn also suggested that there should be some type of threshold to define a significant variance versus a minimal one and gave an example of variances in monthly wage of \$3 and \$8 and directives to recalculate based on those amounts. He suggested that the level of variance might make a difference in the publicly disclosed documents in the sense that minor variances are reported on par with major ones and the report doesn't distinguish between them.

<u>Fraud</u>

Liz Smith, Assistant Director of Fraud Prevention Services, presented a report about accountability for fraud and briefly discussed the State Fund Program. Glenn asked about provider fraud because self-insurers and TPA's don't have the resources or authority to pursue vendor fraud. There is a specific person, Angie Empter, who is the coordinator of all vendor fraud issues and tips and referrals can be made to her. Liz will be providing her contact information. The Fraud Division has also allocated 2 AG level prosecuting resources to workers compensation fraud issues. We asked if self-insurers who had a fraud order and completed investigation could tap into these resources.

Proof of Payment

Glenn asked why the Department needed any particular form of proof of payment on a PPD award if the information was already being submitted in SIEDRS. The Department will review the rules on this.

Letters Sent in Error

Glenn brought an example of a letter from the Department that was issued on the wrong claim for an issue that didn't exist on that claim and asked how the work flow might have broken down. LaNae said that she suspects that the adjudicator had more than one session open on the computer at the same time and crossed the claims. That should be a talking point – work one at a time. Lisa also noticed that the issue of the orders saying a copy of letters is sent to "employer attorney" has not been fixed yet.

Certifications/Surrenders

None.

SELF-INSURANCE BUSINESS PLAN UPDATE

Audit Reform

Brian shared the latest update on Audit reform and that is attached to the minutes. They audited an ambitious number of claims in the 2nd Quarter and about 50% of them are done.

Measures

The Department is still reviewing and adjusting performance measures. The current measures are attached. They changed the PPD and regular closure goals from 90 to 60 days on March 1st this year at our request. The Department is struggling to maintain these numbers. See SI-CAM update.

SI-CAMS Standard Performance Metrics

Jim shared the Department's concern that since 2001, wage orders issued went from 264 to 8,820 in 2014 without an increase in staff. This work has driven delays in adjudication. Jim suggested future discussion on how this issue might be addressed.

Safety Tip

September 3, 2015

Topic: National preparedness month

Source: Ready – Prepare, Plan, Stay Informed www.ready.gov

Family Communications Tips to be prepared for an emergency.

- Plan how you contact one another
- Complete a contact card for each adult family member
 - o Keep in a wallet, purse, or briefcase etc...
- Complete a contact card for each child family member
 - o Keep in backpack or book bag
- Check with your children's day care or school. Facilities designed for children should include identification planning as part of their emergency plan
- Identify a contact such as a friend or relative who lives out-of-state for household members to notify they are safe. Easier to make a long-distance phone call than to call across town
- Be sure every member of your family knows the phone number and has a cell phone, coins, or a
 prepaid card to call emergency contacts.
- If you have a cell phone program that person(s) as "ICE" (In Case of Emergency) in your phone.
- If you are in an accident emergency personnel will often check your ICE listings in order to get a hold of someone you know.
- Make sure you tell friends and family they are listed as an emergency contact.
- Teach family members how use text messaging (also known as SMS or Short Message Service).
 Text messages can often get around network disruptions when a phone call might not be able to get through

Issue whentinued payments. Policy says SS can offset worker payments.

Social	l Security	
Official Social	Security Website	

Page 8

Program Operations Manual System (POMS)

Need it to say lifetime expectancy

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DI 52120.265 Washington (WA) Workers' Compensation (WC)

Citations:

SSR 94-6, Workers' Compensation Offset—Excluding Legal Expenses Incurred in Connection with Initial Award of Workers' Compensation Benefits—Washington

Washington State reduces its WC benefits if the disabled worker also receives Social Security disability insurance benefits (DIB). Since WC benefits are reduced (offset), rather than DIB, this is referred to as reverse offset or reverse jurisdiction (RJ).

A. WA WC types

SSA WC Type	State WC Type
Temporary Total (TT)	Time Loss
	Option 1 Vocational Plan Payments
Temporary Partial (TP)	Loss of Earning Power (LEP)
Permanent Total (PT)	Pension
Permanent Partial (PP)	Permanent Partial Disability

There are four types of WC benefits payable under Washington State law.

Washington State reduces (offsets) its Time Loss and Pension benefits if the disabled worker is also receiving Social Security retirement insurance benefit (RIB) or DIB. The State offset also applies to Time Loss or Pension benefits paid to the spouse and children living in the same household as the disabled worker.

State law does not provide for offset of PP for the receipt of Social Security RIB or DIB. A permanent partial lump sum (LS) will cause offset of Social Security DIB.

B. WA WC important dates

1/18

 Verify possible legal expenses through the NH, attorney, or non-attorney. See DI 52120.265E in this section.

4. When to use the Washington State WC data sheet

If adjudicating a claim with WA WC or re-imposing offset at age 62:

- Complete, date and mail or fax the Washington State WC Data Sheet. . The carrier or self-insurer must receive notice timely.
- Retain a copy of the completed data form in the electronic folder, non-disability repository for evidentiary documents (NDRed) or Paperless.

D. How Washington makes WC payments

This section describes how WA makes WC payments under State law and provides instructions on how to treat these payments for SSA offset purposes.

1. Payers

- State of Washington Department of Labor & Industries (L&I)
- Self-insured Employer (indicated by WC claim number with prefix "S" or "T" or "W"), or
- Third Party Administrator (i.e., a service organization hired by the self-insured employer)

2. Periodic payments

WC Туре	How Awarded and Paid	State offsets for receipt of SSA?	Amount for SSA Offset
Time Loss (TT)	Awarded monthly (30 days) and paid every two weeks at daily rate X 14*	 Yes Based on either DIB or RIB SSA offsets retroactive payment per DI 52120.265C.1. 	 Multiply the biweekly rate by 2 1/6 to get the monthly amount or enter the biweekly amount in Interactive

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	 Option 1: Worker receives Time Loss (TT) payments (see above) while actively and successfully participating in plan. 		biweekiy amount in ICF using Frequency code E.
	 Option 2: Worker declines further Vocational Rehabilitation services, claim is closed, and worker receives an amount equal to six months of Time Loss (in lieu of TT see DI 52110.005). 		
	 Paid biweekly under either option; option 2 may be converted to a LS. 	No	Add together the
Loss of Earning Power (LEP)	 Awarded monthly (30 days) and 	No	Add together the payments paid for

9/2/2015	SSA - POMS: DI 52120.265 - Washington (WA) Workers' Compensation (WC) -	D8/05/2014
		the reduced
		amount
		received by
		the NH per DI
	$\left \left\langle f_{1}, f_{2}, f_{3}, f$	52150.035.
		For Pension
		awards
· · · · · · · · · · · · · · · · · · ·		involving
	n an	prior PP LS
		awards, see
		DI
		52120.265H
		in this
		section.

*Prior to 06/01/1993, L&I made TT payments twice a month; insurance carriers and selfinsured employers made TT payments biweekly. To determine a monthly amount follow DI 52150.035. (For periods prior to 06/01/1993, use the monthly TT rate as shown on Form SSA-1709 or on L&I document as the monthly amount.)

3. LS payment

WC Type	How Awarded and Paid	State Offset?	Amount for SSA Offset
Permanent Partial Disability (PP)	 LS May specify a monthly rate May be paid in installments 	No	 Prorate the LS award following the instructions in DI 52150.060. Use the specified monthly rate, if shown. If PP is paid in installments, do not use the installment payment amounts for purposes of proration. See Case Example 3, DI 52120.265K in this section.

NOTE: Do not offset PP WC for any period prior to 01/16/1981. SSA's decision to begin imposing offset of PP WC is based on a change in Washington State law. Claims adjudicated prior to the change in SSA's policy were identified in normal case processing and had offset imposed with the current operating month or, if later, the month after the month of notice in

2/2015	SSA - POMS: DI 52120.265 - Washington (WA) Wor	kers' Compensation (WC) - 08/05/2014
	 Claim is closed in 	
	most cases; worker	
	may still receive	
	medical treatment	
	under the claim	
	 Board may approve 	
	a reasonable	
	attorney fee limited.	
	to 15 percent of the	
	total award	
	amount.	

As of January 1, 2012, State law (RCW 51.04.063) changed to include a new WC option for injured workers. The new option is Claim Structured Settlement Agreement. In order to be eligible for the new option, the injured worker must be at least 55 years old as of January 1, 2012 AND have an accepted L&I claim that is at least six months old. When the injured worker receives the structured settlement, they receive a LS award and relinquish any further rights to L&I benefits or payments.

5. Sequence of payments by type

The sequence in which WA makes TT, PT and PP payments can **vary**. Generally, the payments follow one of the patterns shown below. If a worker received both PT and TT payments, the TT payments always precede the PT payments.

- Time Loss (TT) followed by PP
- Time Loss (TT) followed by PP followed by gap(s) followed by Time Loss (TT) followed by pension (PT)
- Time Loss (TT) followed by pension (PT) (possible gaps and PP)
- PP alone with no TT

6. Cost-of-living adjustments (COLAs)

WA pays a cost-of-living increase each July 1 for TT and PT benefits. The annual increase became effective 07/1984 under State law. The table below shows the COLA percentage increases from 1990 to the present:

Effective Date	Percent	Multiplier

The following rules govern how the increases are determined and paid:

- All TT & PT recipients are eligible for a full COLA increase, regardless of when benefits began.
- The COLA percentage is added to the current benefit amount and the result is rounded to the nearest penny.
- TT COLA increases are payable immediately; PT COLA increases first appear in the August 15 check, which will include the difference due from July 1.

7. Third party

Generally, when a third party settlement is awarded in WA WC, the third party reimburses L&I for any WC payments already made. L&I will adjust the WC payments by withholding future payments until the settlement amount is fully recovered. Offset does not apply in this situation to the extent L&I was repaid by the third party per DI 52105.010. See case Example 4, in DI 52120.265K. in this section.

E. Excludable expenses (see DI 52150.050)

1. Attorney fees

Payment of attorney fees is always the responsibility of the disabled worker in WA WC cases. The State will not normally account for or set attorney fees, except when approving Structured Settlement Agreements (see DI 52120.265D.4. in this section). The State may pay benefits directly to the attorney who will deduct legal fees and disburse the balance to the worker. Therefore, always verify the amount of attorney fees through the NH or attorney. Prior to the ruling, we excluded legal expenses only when WC benefits were awarded on appeal. This change in position was effective 01/31/1989.

Under WA WC law, an attorney may charge a reasonable fee of not more than 30 percent of the increase in the WC award secured by the attorney's services. Social Security Ruling SSR 94-6 included in the definition of "increase" those initial awards that increase the amount of the WC from zero to the amount awarded.

2. Medical expenses

WA WC cases rarely involve medical expenses because State law provides for direct payment of medical expenses by the WC payer.

L&I or the self-insured employer. It is important to send the data sheet at the point of adjudication as L&I rely on timely and accurate notification from SSA to impose State offset. Also, notify L&I that offset resumed and provide the amount of the monthly benefit amount (MBA) payable after offset.

- e. Tell the NH to notify the nearest Social Security office if he or she receives a PP settlement or if PP payments begin.
- f. Diary for 4 months prior to age 62. If you process the claim via MCS, enter a 042 diary and update the due date to 4 months prior to age 62. Complete the DIAR screen to explain the reason for the diary.

See case Examples 2 and 4, DI 52120.265K in this section.

2. Applying reverse offset when an appeal reverses DIB cessation

Offset TT and PT WC from the effective month of DIB reinstatement up to and including the month in which adjudicative action is taken to resume DIB.

3. Applying reverse offset when WC payments start after DIB awarded

- SSA's WC offset applies from the first possible month of offset through the month of the award action that initiates DIB payments (and at age 62). Once SSA starts DIB payments, reverse jurisdiction applies. Therefore, if a beneficiary, who was not receiving WC payments at the time of adjudication of the DIB award, begins receiving either TT or PT payments, offset will not apply until age 62.
- Code the case RJ and do not adjust benefits already paid. There is no need for a State data sheet in this situation.

4. Re-imposing offset at age 62

In 03/1982, the State extended its offset provision from age 62 to 65 for workers who are awarded TT or PT WC effective 01/01/1983 or later. Since this change in State reverse offset law was not in effect by 02/18/1981, we do not recognize the change for DIB offset purposes for cases where the DIB onset is 03/01/1981 or later and the DIB month of entitlement (MOE) is 09/1981 or later.

RJ ends the month prior to the month the NH attains age 62.

- RETAP will produce an alert in addition to any manual or MCS diary.
- Resume offset beginning the month the NH attains age 62 at the full WC rate that

section, to convert the last known full rate.

On 04/26/2005, WA amended State law to allow L&I or a self-insurer to retroactively adjust closed WC claims if SSA assesses an overpayment and the worker submits a written request for adjustment. The legislation became permanent effective 07/22/2007. L&I can now provide us with the full WC rate when requested and adjust State offset as needed to pay additional benefits.

7. When to protect benefit increases at age 62

DIB increases due to COLAs, PIA recalculations or recomputations, or the imposition of a combined family maximum that occur during the reverse offset period are only protected for offset computation purposes, if offset was considered for at least one month before the first reverse offset month.

For instructions on protected benefit increases during the RJ period and when to establish a new ACE and TFB in age 62 reimposition cases, see DI 52105.001G.2.

8. When we failed to remove offset in a reverse offset case

If we erroneously continued to offset benefits instead of removing offset (RJ) when we adjudicated a DIB award:

- Verify that the WC payments are either TT or PT.
- Remove offset retroactively effective the month after the calendar month of adjudication of the award per DI 52120.265F.1. in this section. Note: Reverse offset only applies up to age 62 and only when the NH is receiving TT or PT.
- Send the Washington State WC Data Sheet to L&I or to the self-insured employer.

NOTE: Do not verify that a reduction was actually applied by the State. It is sufficient that the plan provides for reverse offset. See DI 52105.001E.1.

G. Processing claims involving WA WC via MCS

When you answer "Y" to the mandatory question "REVERSE JURISDICTION INVOLVED?" on the MCS Common WC/PDB Claim Data (WPCL) Screen, you must enter a start date for reverse offset. Since the start date for reverse offset for WA depends on the claim adjudication date, the FO will not know the start date at the time you input a disability claim involving WA periodic payments through MCS.

Process disability claims involving WA WC where TT or PT payments have been awarded as follows:

State of Washington Department of Labor and Industries.

J. Washington State WC data sheet

Washington State WC Data Sheet. (titled "Washington State Workers' Compensation Social Security Benefit Notification and Data Form"). When there is an allowance on a claim involving Washington State L&I, the technician adjudicating the claim must complete the Washington State WC data sheet and fax the document to WA L&I using the fax number indicated on the form.

K. Case examples

Access the following links to case examples:

- 1. Determining Time Loss (TT) Rates COLA Involved
- 2. Pension (PT) Award
- 3. Permanent Partial (PP) LS Award Paid in Installments
- 4. Third Party Settlement Deducted from WC Payments

L. References

- DI 52105.001 Reverse Offset Plans
- DI 52105.010 Third Party Settlements
- DI 52150.025 WC/PDB Offset Ending Date
- DI 52150.030 Considering the RIB Option
- DI 52150.035 Determining the WC/PDB Amount Used to Compute Offset
- DI 52150.050 Excludable Expenses
- DI 52150.060 Prorating a WC/PDB Lump Sum
- DI 52145.015 Retention of WC/PDB Proofs
- MSOM ICFT2 031.012 ICF WC/PDB Offset Claim Data (WCCD)
- Washington State Department of Labor & Industries

To Link to this section - Use this URL: http://policy.ssa.gov/poms.nsf/lnx/0452120265 DI 52120.265 - Washington (WA) Workers' Compensation (WC) - 08/03/2014 Batch run: 02/19/2015

https://secure.ssa.gov/poms.nsf/Inx/0452120265



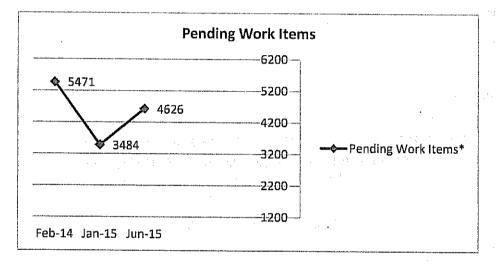
SI-CAM Update

July 9, 2015

SI-CAM (Self-Insurance Core Assignment Manager)

What SI-CAM does:

- Increases efficiency (for tracking performance measurements on the priority work).



Upon implementing SI-CAM we achieved a 30% reduction of backlog from 5,471 in February, 2014, to 3,484 in January, 2015. However, this initial reduction may have been attributed to clean-up of older work items that pre-existed the new system. Recent trends show work items increasing rather than decreasing. The pending work items have begun to grow again despite overtime efforts.

NOTE: The Self-Insurance program has identified an issue with some work items not being created and has recently implemented a mitigation plan to address this.

Current Concern

How do we maintain a steady turnaround of orders, and other work items, to match or exceed income work and customer expectations?

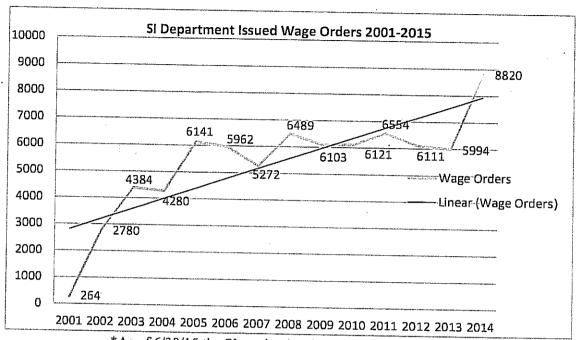
The Self-Insurance program is still seeing variation outside of a normal production trend, i.e., the outgoing work doesn't keep up with the incoming work. As a result backlogs develop, and we see a pattern of work flow "ups and downs", with the program only partially achieving backlog reduction through staff overtime efforts. The program has not consistently sustained the gain. And, our customers continue to experience uncertain response times.

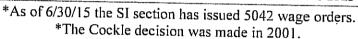
Challenges

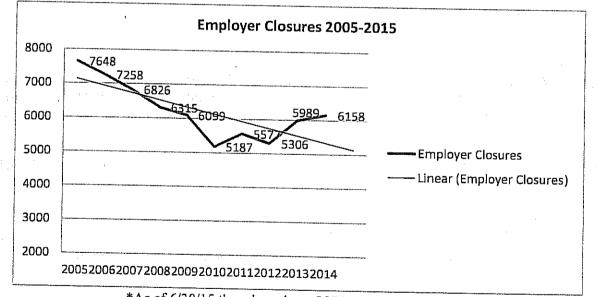
The Self-Insurance program receives requests for work items that are not required under WAC rule or statute, even when an issue is not in dispute. Based on input from some self-insurers, factors influencing the claim

Issue Brief

management practice of Self-Insured Employers appear connected to prior audit practices of L&I and implementation of court decisions. There's been no adjustment in Self-Insurance staff resources in response to the change in claim management practice.







*As of 6/30/15 there have been 3074 employer closures.

Possible Long-Term Solutions

- Law/policy changes.
- L&I staff resources.
- SIE incentives.

SI Performance Measures 2015

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Issued within 30 days percentage	98%	86%	87%	90%	92%	92%	93%	94%	93%	
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Completed within 90 days		242	231	221	233	211	189	276	325	
Issued within 90 days percentage	90%	98%	94%	96%	96%	94%	93%	93%	91%	
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Out		679	574	631	501	556	629	650	730	
Completed within 60 days		470	480	564	433	469	518	554	568	
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Pending		507	396	495	484	488	513	456	350	

Protest												
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Wage		2										
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Out				786	782	847	710	734	779	886	840	
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Self-Insurance Risk Analysis System (SIRAS)

FY 2015 – FY 2017

Project Vision

Use data to identify risk of noncompliance so that we can audit the right thing at the right time, for the right reason.

URAFT

Project Goals

The goals for project include:

- Leverage technology to identify specific risks of noncompliance issues within the Self-Insurance community for audit.
- Increase customer satisfaction by providing a tool to report issues and concerns.
- Increase the Self-Insurance claims data integrity and accuracy level by contracting out the data clean up management to a third party vendor dedicated to data management.
- Increase compliance with industrial insurance law within the Self-Insurance community by focusing on high concern areas and promoting self-compliance.

Project Objectives

- <u>EDI Solution</u>: Implement an Electronic Data Interchange (EDI) solution using a third party vendor that will gather claims data from all self-insured employers using the IAIABC data dictionary by October 31, 2016.
- <u>Complaint Tracking</u>: Provide self-insured employers, providers, and workers the ability to submit electronic claim intervention requests and other general complaints to the department by April 15, 2017.
- <u>Data Collection and Analytics</u>: Use the complaints received through the new web interface, the new EDI solution, and other existing data sources by June 30, 2017.
- <u>Trigger for Audit</u>: Use data gathered and analyzed to identify risk of noncompliance with Self-Insured employers by June 30, 2018.

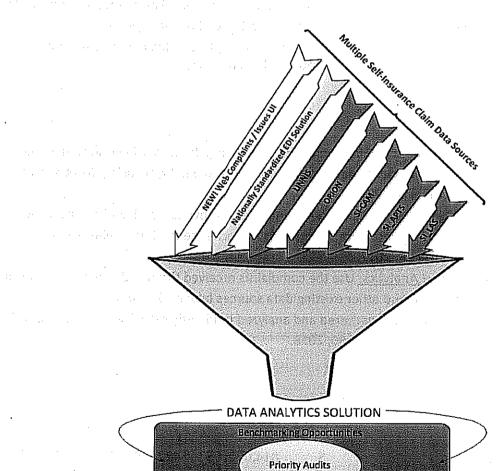
Project Budget

Operating Expenditures	FY 2	016	FY 2	2017	Tota	al
Accident Fund, 608-1	\$	814,000	\$	422,000	\$	1,236,000
Medical Aid Fund, 609-1	\$	814,000	\$	422,000	\$	1,236,000
Total Cost	\$	1,628,000	\$	844,000	\$	2,472,000

Estimated Schedule

Milestone	Est. Comp Date
Project Initiation and Kick-Off	9/30/2015
Project Management Plan	10/31/2015
Business Requirements Document	12/23/2015
System Design	5/20/2015
System Development	3/10/2017
System Testing	5/5/2017
System Implementation	6/5/2017
Closing Processes and Documentation	6/30/2017

Data Risk Analysis Concept Diagram



SIRAS Project



September 3, 2015

Background

In 2013 and 2014, the Self-Insurance Audit Reform project team has worked closely with external stakeholders to design a new audit model resulting in a pilot of Tier 1 Performance-Based audit in 2015.

The unique model developed includes three types of risk initiated audits:

- <u>Performance-Based</u>: All SI employers will undergo an annual audit with 3 tiers of progressive reviews, depending on an employer's pass/fail outcome at the checkpoint or subsequent tiers.
- Complaint-Based: L&I may audit specific Self-Insured employers based on worker complaints.
- <u>Issue-Based</u>: Data collection and stakeholder input will allow L&I to look for trends and identify areas of need for auditing, and subsequent training to address correction.

Current Statistics as of June 30, 2015

Washington State Department of

Labor & Industries

Audit Statistics		
	[Quarter 1]	[Quarter 2]
Total Audits Initiated	72	95
40 Tests in the applications of the Arguna state of the Arguna stat Arguna state of the Arguna state of		
Phase of Audit		
Planning	0	0
ner Fieldwork van de staat en de Aeroen van de geboorde van de ge	1.10 5	et (1794) et te 49 - La Batalana
Finalization	: 67	46
Total	72	
Walkthrough of Audit Results		
Total Walk-Throughs Declined	0	0
Total Walk-Throughs Pending	7	25
Total Walk-Throughs Completed	60	14
Total	67	39
Employer Pass/Not Pass		
Passed (70% threshold)	37	17
Not Passed	30	23
Total	67	40
Claims Reviewed/Reported		
Total Claims Reviewed	341	134
Total Claims Reported	311	134
Audits Completed		
Total Final Reports Issued	49	21

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Key Performance Indicator's (KPI's) for 2015

Direct Hours – Measures the percentage of gross hours used in providing client services (i.e. actual audit work).

Q1 Goal - 68% Actual - 73%

Q2 Goal – 68% Actual – 80% * As of 08.31.2015

Red Book Standards¹ – Measures the percentage of services satisfying Red Book requirements using a two-level quality assurance review process.

Q1 Goal – 99% Actual – 100%

Q2 Goal – 99% Actual – 100%

Client Satisfaction – Measures the percentage of clients who, based on their experience during the audit, report being satisfied with the service they received. Q1 Goal – **75%** Actual – **88%**

Q2 Goal - 75% Actual - 84% *Based on survey results received as of 09.1.2015

Opportunities/Resolution

Opportunities	Resolution	
Audit currently has 2 auditor vacancies	Recruitment delayed due to other dependencies. Looking to recruit end of September and fill vacancies in October.	
Quarter 2 assignments were 1.5 times more then quarter 1 assignment. Employers selected required more claims to be reviewed than those employers selected in 1 st quarter	Sample size is still under review. Recommendation was made by Advisory Committee to keep the sample selection as is through the end of the pilot and then discuss results.	
3 rd Quarter Audits have been put on hold	Staff is working on completing 2 nd Quarter audits.	
Development of Tier 2 and ongoing changes to Tier 1 processes have had an impact on production	Continue to monitor and make adjustments as needed to mitigate the impact of changes	

Staff contact

Brian Schmidlkofer, Self-Insurance Compliance Operations Manager (360) 902-6839

¹ The International Professional Practices Framework (IPPF) aka *Redbook* is the conceptual framework that organizes Authoritative Guidance published by the Institute of Internal Audit for auditors.

Washington State Department of Labor & Industries

Improving Integrity and Accountability in the Workers' Compensation System

2014 Annual Report to the Legislature

January 2015

Document number: LR 14-09 Available online at: Lni.wa.gov/LegReports

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Executive Summary

The Department of Labor & Industries (L&I) makes information and services available to help employers, workers and healthcare providers understand and comply with the requirements of the Washington's workers' compensation system. Despite these considerable efforts to prevent violations and make it easy to do business with L&I, the department finds thousands of errors and violations every year. Most violations do not qualify as fraud – involving deliberate deception intended to secure unfair or unlawful gain. Nevertheless, fraudulent business practices, injured worker claims and inappropriate medical billing amount to millions of dollars each year.

L&l is committed to cracking down on dishonest behaviors. The department uses discovery tools, interagency partnerships and public tips to find, detect and deter fraud.

About this report

The purpose of L&I's workers' compensation fraud prevention efforts is to preserve the integrity of the workers' compensation funds. This is done to ensure money is used to pay for needed injured worker benefits and to help reduce premium costs for both workers and employers.

This annual report summarizes the agency's efforts to find and eliminate accidental errors as well as deliberate fraud in the workers' compensation system. As requested in state law (RCW 43.22.331), the report includes actual and estimated cost savings resulting from these activities, where possible. It also describes the agency's efforts to provide education and assistance intended to prevent "honest mistakes." It does not describe the results of L&I's investigations into fraudulent labor practices (e.g., minimum wage, overtime and other pay requirements, as well as meal and rest breaks). L&I is not always able to separate fraudulent numbers from non-fraudulent numbers. For example, not all unpaid workers' compensation premiums identified through employer audits were the result of deliberate fraud.

Key results

In fiscal year (FY) 2014, L&I continued to make employers, workers and providers think twice about committing fraud. Here are some of the key results:

- Audited 3,917 employers, of which 977 were unregistered.
- Determined, through improved audit selection, that 83 percent of audited employers owed debts to L&I. Altogether, employer audits identified \$19.4 million* in workers' compensation premiums owed.
- Collected \$153.2 million in delinquent employer premiums.*
- Conducted compliance checks at 17,766 construction sites. Of 2,095 violation notices issued, 88 percent involved underground economy violations.
- Completed 3,854 injured worker investigations, which turned up \$3.6 million in fraudulently claimed benefits.

- Identified \$3.4 million in healthcare provider overpayments, of which 24 were identified as potential fraud.
- Reviewed 3,857 public works contracts worth \$5.6 billion to ensure workers' compensation premiums were paid.

* While most of this amount was from standard collection activities and not the underground economy, this money helps keep rates low by ensuring all employers pay their fair share.

Return on investment

As shown in Figure 1, L&I employed 305.1 full time equivalents (FTEs) in detecting, investigating and taking enforcement action against workers' compensation errors and fraud in FY 2014. For every dollar spent on these efforts, L&I returned \$8.34. This is 86 cents less than 2013, a result of increased operating costs and slightly reduced collections. (Note: Return on investment compares the division's operating costs to the money recovered, money collected and expenses avoided during the year. Operating costs include salaries, benefits and capital outlays.)

L&I also offers extensive training programs, direct customer service and awareness campaigns aimed at preventing errors and fraud by making sure customers know the rules.

Figure 1: Fraud prevention, detection and enforcement FTEs

Activity	FTEs
Detecting and largeting fraud	12
Employer audit	79.6
Construction contractor compli	ance 37
Worker investigations	65
Provider audits and investigation	ons
Collections	85
Employer appeals	10
Administration	7
Total	305.1

Major initiatives in 2014

In last year's report, L&I identified 13 objectives and initiatives for 2014 connected to deterring, detecting and prosecuting workers' compensation fraud. Five of those initiatives have been completed, seven have been implemented and are ongoing and one is still under development. A status summary of each project is reported in the *Innovations and Initiatives* chapter.

Major initiatives for 2015

In 2015, L&I will continue pursuing workers' compensation fraud and abuse in the following ways:

- Develop and implement an improved stop work order process.
- Seek funding for a special unit to investigate and develop more cases for criminal prosecution.

2

- Review processes and eliminate gaps that make it difficult to pursue criminal prosecutions.
- Analyze and improve effectiveness of compliance efforts, including escalation strategies and deterrents.
- Establish a Premium Advice Unit where customers can obtain advice in "consultation letters" about workers' compensation premiums, classification and compliance concerns.

Conclusion

L&I is continuing to implement new and innovative ways to identify and prevent unintentional errors as well as deliberate fraud, both of which drive up costs in the workers' compensation system. The agency's labor and business stakeholders, as well as the state Legislature, will remain valued partners in these efforts.

³

Introduction

Cheating the workers' compensation system is not a victimless crime. Both employers and workers pay insurance premiums into the system – and they all pay the price if costs are escalated unnecessarily due to fraud.

Workers' compensation fraud comes in the form of employers who don't pay their workers' compensation premiums, false injury and disability claims made by employees, and dishonest billing by healthcare providers. These fraudulent activities can force higher premium rates that dig into workers' wages, lower businesses' profits, and increase prices for consumer goods and services.

L&I's first priority is to prevent unintentional mistakes and deliberate fraud by offering access to services, information and training which help employers, providers and workers comply with requirements. Nevertheless, it's also necessary to protect the public's interests by operating an integrated array of programs focused on various aspects of fraud and compliance in the workers' compensation system.

This report begins by describing how L&I targets and detects errors and fraud by workers, employers and medical providers. The *Detecting and Targeting Fraud* chapter goes into greater detail about how the department investigates and audits suspected violations, most of which do not constitute fraud. Subsequent chapters discuss the agency's efforts to collect past due debt, improve the employer appeals process, prevent fraud and implement innovative programs and tools. Workers' compensation is a form of insurance that helps pay costs resulting from workrelated injuries and illness. The 168,000 employers and 2.5 million workers covered by the program share risk by paying premiums to fund the system.

Insurance premiums are based on the risk associated with the type of work employees perform. This is referred to as the "risk class."

Premium rates are adjusted based on the cost of injuries employees report and the number of worker hours reported. This is referred to as the employers' "experience factor." Hazardous work activities with an increased risk of injury require a higher premium rate. Companies that experience more injuries will pay increased rates.

Detecting and Targeting Fraud

L&I has a variety of sources and tools for detecting fraud. Employees scour databases using discovery software, and they share data with other agencies. Tips from the public and other programs are also reviewed and may lead to in-depth audits and investigations.

DETECTING WORKER ERRORS, FRAUD AND ABUSE

Worker fraud generally involves someone collecting workers' compensation benefits despite being able to work. The Worker Fraud Detection Unit looks for fraud by analyzing data, reviewing individual claims and following up on tips from the public. There is a dedicated phone line for fraud tips and an easy online referral form.

In FY 2014, the unit received and reviewed more than 1,048 public tips regarding potential worker fraud. Based on these tips and other detection sources, the unit reviewed 25,022 claims, which resulted in about 845 worker investigations. Of these, 103 cases were determined to merit more indepth fraud investigations.

TARGETING EMPLOYER ERRORS, FRAUD AND ABUSE

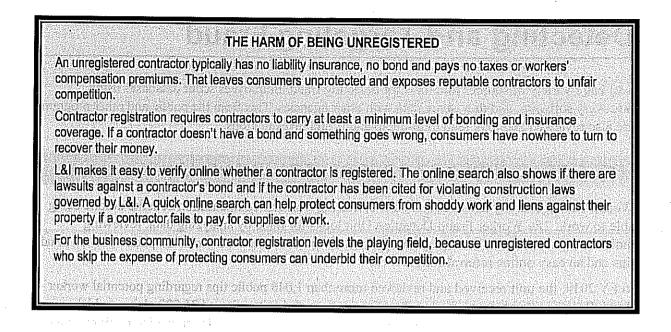
Ten years ago, fewer than half the employers audited owed premiums to L&I. Since then, L&I has improved its detection and targeting capabilities. In FY 2014, 83 percent of the employers audited were found to owe premiums.

To identify businesses most likely to owe premiums, L&I relies on tips from the public, sharing data and information with other agencies and interested parties, and using available data to send our audit resources to the right businesses. Perfecting the detection methods is a better use of L&I's resources, and it saves time and hassle for employers who follow the rules. In FY 2014, L&I received more than 1,500 of these leads. The resulting reviews and audits led to \$2.1 million in premium assessments.

L&I also has units which specialize in detecting fraud in the construction industry in general, as well as public works contractors and electrical installers.

Construction contractors in the underground economy

L&I employs various tactics to identify unregistered contractors – also known as the underground economy. The compliance detection staff reviews consumer complaints and referrals from other L&I programs, and scrutinizes online and other sources (e.g., Craigslist, online ads, business cards, home shows, websites) to identify unregistered contractors.



By nature, the underground economy doesn't operate on an 8 to 5, Monday through Friday schedule. L&I's compliance teams – all based in L&I field offices – conduct surprise sweeps, with the capability of visiting multiple jobsites over the course of a weekend.

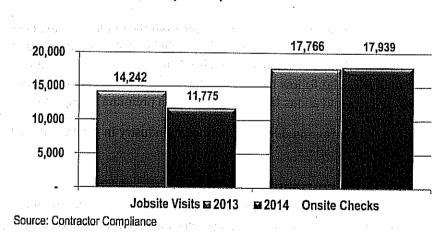


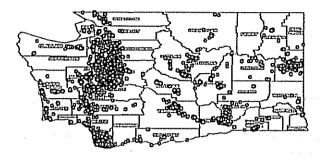
Figure 2: Construction Compliance presence in the field

Jobsite visits are sites visited by an inspector.

Onsite checks are compliance checks while on the jobsite (could be multiple per jobsite visit)

6

Figure 3: Geographic distribution of compliance visits to construction jobsites, FY 2014



Compliance inspectors watch for all types of violations on job sites. They enforce plumber and electrical licensing and certification laws, check contractor registrations and even identify employers that owe significant debt to L&I. They confirm the status of worker's compensation accounts and refer cases to L&I auditors. They also make referrals for potential violations of workplace safety, prevailing wage and Department of Revenue rules.

Of 2,095 violation notices issued by contractor compliance inspectors in FY 2014, 88 percent were underground economy violations.* Five egregious cases were referred to the Attorney General's Office and local prosecutors for criminal prosecution, ELECTRICAL COMPLIANCE While performing an electrical inspection for new lighting at an apartment complex in Vancouver, an electrical inspector discovered employees of an unlicensed electrical contractor from California Installing wiring in the apartment units. Twelve citations and warnings were issued to the contractor for performing electrical work

SUCCESS IN

performing electrical work without being licensed in Washington; falling to obtain electrical permits; employing uncertified electricians; and energizing wiring without an inspection.

The project was taken over by a licensed electrical contractor employing certified electricians.

and charges were filed in all five cases. The inspectors also made 1,448 audit referrals and 1,670 collection referrals based on the results of their visits.

*Underground Economy violations include: Unregistered contractors bidding or working in Washington, contractors that are not properly paying for workers' compensation insurance and contractors not paying prevailing wage or agreed upon wages and overtime when required.

Electrical compliance

Improperly installed electrical wiring can cause fires and electrocution. L&I's Electrical Program is responsible for ensuring that electrical installations meet the state's safety standards and installers are properly licensed and certified. The program's efforts make it easier for honest businesses and workers by focusing compliance on the underground economy and on those who take unfair competitive advantage by violating the law. In addition to electrical inspectors, the department has licensing auditors and electrical compliance outreach, regulation and education (E-CORE) staff, who primarily investigate tips and referrals about unlicensed electrical contractors and uncertified workers.

Potential violators are identified in a variety of ways:

- Referrals from legitimate electricians and inspectors from other jurisdictions.
- Tips from property owners unhappy with the work of unlicensed contractors.
- Tips about unlicensed out-of-state contractors working on multiple-site projects for large retailers.
- During requested inspections.

L&I's electrical inspectors also watch for signs of electrical work while traveling between scheduled inspections. They may stop and check any project site for proper licensing, certification and permits. If they discover unregistered contractors or safety violations not involving electrical work, they make referrals to other L&I programs for further investigation.

During FY 2014, L&I's Electrical Program had 110 electrical inspectors, leads and supervisors, two auditors and five E-CORE staff. Figure 4 shows the total number of citations issued by these staff for all electrical law violations, "focused" electrical violations (lack of required licenses, certifications or permits) as well as referrals for industrial insurance violations (usually for not being registered with L&I) in FY 2014.

Figure 4: Electrical compliance results

warnings	warnings*	referrals
4,376	2,013	30
2,580	1,315	26
6,956	3,328	56
	2,580 6,956	2,580 1,315

electrical permits. These numbers are included in the "Total citations and warnings" figures to the left.

Source: Electrical Program

TARGETING PROVIDER FRAUD AND ABUSE

Medical and vocational service providers commit fraud when they charge for fictitious services. L&I has one employee dedicated to looking for inconsistent billing patterns and reviewing leads from the public. Some examples include billing for more hours than there are in a day, and "upcoding" (billing a 15-minute appointment as one hour). Public tips come from a variety of sources, including the internet, other providers and even injured workers who are being treated.

The staff also now reviews new applicants to L&I's Medical Provider Network to be sure a provider applying to treat injured workers does not have a history of billing fraud.

In FY 2014, this one-person detection unit received 374 tips or complaints about providers. Through these tips and technology assisted data-mining efforts, the employee identified nearly \$3.4 million in estimated overpayments, and referred 24 suspected fraud cases to the provider fraud investigators for a closer look.

DATA-SHARING

Sharing and cross-matching L&I data with data from other agencies and organizations is a good way of catching inconsistent reporting or duplicated claims that may indicate fraud. Here are a couple of ways L&I is using data-sharing in its fraud fighting efforts.

National information exchange

In 2011, the Legislature directed L&I to participate in a national information exchange with other insurers. The purpose is to avoid duplication of claims and benefits.

In July 2012, L&I signed a contract with ClaimSearch, which requires L&I to share data and provides L&I with access to other participating insurers' claims information. In 2013, the Legislature provided partial funding for the contract.

L&I worked to develop a method for sharing and receiving the large data runs associated with the database. This work was completed in FY 2014, and L&I is now using this tool to detect and investigate potential fraud. To date, the cross-match has proved to be a valuable tool for identifying third party insurers to L&I claims (for example, when a worker is injured in a car accident, etc.). In these instances, L&I is able to recoup funds and mitigate costs to the workers' compensation system.

Cross-agency collaboration

L&I partners with the Department of Revenue (DOR) and Employment Security Department (ESD) by sharing information across the agencies. In FY 2014, the three agencies exchanged 36,184 tips and leads through electronic data matches. The agencies also work together to improve training and education, so their staff understands what signs to look for and what information to share when making a referral. Working together to remove information silos makes all three agencies effective in the fight against fraud.

Audits and Investigations

Most workers' compensation violations are a result of unintentional errors, not deliberate fraud. To find the fraudulent cases, L&I first has to find and sort through all potential violations. Even "honest mistakes" must be resolved, and sometimes carry penalties. L&I has units specializing in employer audits, workers' compensation claims and provider billing investigations.

WORKER FRAUD INVESTIGATIONS

L&I receives tips from many different internal and external sources about potential workers' compensation fraud and abuse. If an initial review suggests there may be anomalies, the tip is referred to the Investigations Program. Fraud Adjudicators gather evidence and issue administrative fraud orders (AFO) to assess penalties and recover money paid on fraudulent benefits.

"Worker fraud" involves any individual who lies in order to obtain benefits through deliberate misrepresentation. Fraud investigations may result in workers having to repay benefits and penalties, and in some cases, even face criminal convictions. The types of investigations conducted by L&I investigators are as follows:

- Validity: Was there a work related accident that resulted in injury? Validity checks examine the facts surrounding a claim for benefits.
- Activity: Is the injured worker still unable to work? Activity checks investigate the current level of a worker's activities to see if he or she is still injured or exceeding the documented medical condition.
- Other: Other investigations can include requests by claim managers who need information to manage a claim, such as retrieving medical records or checking to see if an individual is in jail.

Type of referral	Percentage of all referrals	
Activity	53%	
Other	27%	
Validity	16%	
Fraud	3%	
Employer or claim reopening	1%	

Figure 5: Breakout of investigations by type, FY 2014

The Investigations Program received 3,758 referrals in FY 2014 and completed 3,854 investigations.* Altogether, investigators issued 151 worker fraud AFOs totaling \$3.6 million. In addition, 24 of these cases were referred to the Office of the Attorney General and local prosecutors.

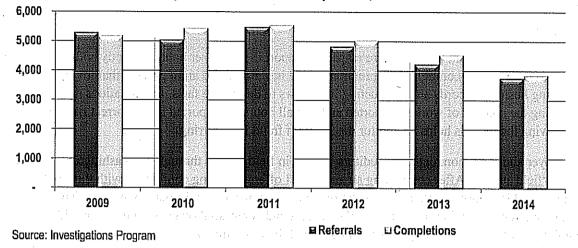
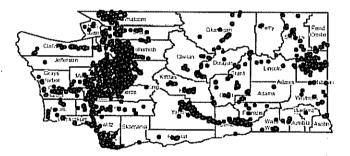


Figure 6: Worker fraud investigations: referrals vs. completions, FY 2009-2014

* Investigations often are not completed in the same year as the referral, so the numbers typically do not match each year.





Investigations do more than identify debts owed to L&I; they also help avoid unnecessary expenses. When an investigation determines someone is not entitled to workers' compensation, L&I stops paying the benefits. L&I estimates that \$10.4 million in future workers' compensation costs were avoided through these efforts.

The Investigations Program also looks into industrial insurance discrimination and claim suppression. These occur when an employer either interferes with an injured worker's right to file a claim or retaliates against an injured worker for filing an injury claim.

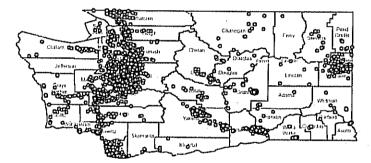
EMPLOYER AUDITS

Field audits

Audits are an important tool to ensure employers report their worker hours correctly and pay appropriate workers' compensation premiums. L&I has a standard audit process that involves checking business records and conducting interviews to determine facts. Examinations may include verifying the number of workers reported and that all hours are reported in the correct risk class. Reviewing the records helps an auditor determine if fraud is occurring.

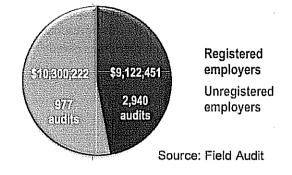
Employer audits are conducted by auditors located in field offices throughout Washington, thus the name "field audits." After completing an audit, L&I offers a closing conference with the employer. Typically, this involves a phone conversation, but sometimes it's an in-person meeting. This post-audit conference is an important part of the process and is required on every audit. It provides employers with an opportunity to better understand the reporting process. Auditors supply educational materials and explain how to keep better records. It's also a chance to answer questions the employer may have, helping to prevent recurring problems. Figure 9 shows the geographic location of employer audits conducted statewide in FY 2014.

Figure 8: Geographic location of employer audits, FY 2014



As discussed in the *Detecting and Auditing Fraud* chapter, L&I directs the focus of audits to employers that are most likely to owe workers' compensation premiums. Out of the 3,917 employer audits completed in FY 2014, 83 percent of employers owed money to L&I. L&I assessed \$19.4 million in premiums found through those audits. As shown in Figure 9, slightly more than half of the assessments involved unregistered employers – the "underground economy."

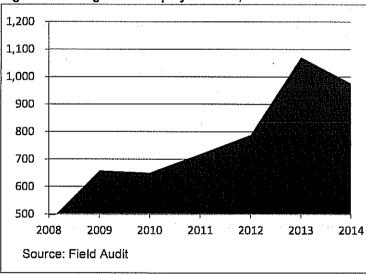
Figure 9: Premium Assessments, FY 2014



Unregistered employers

Over the last five years, L&I has expanded efforts to curb the underground economy. These are businesses which fail to register with L&I and/or fail to accurately report worker hours and pay related workers' compensation premiums.

Since 2008, the number of audits of unregistered businesses has grown by 105 percent, as shown in Figure 10. During that time, the amount of premiums assessed has more than doubled.







Misclassifications and underreporting

Misrepresentation penalties occur when employers intentionally misclassify or underreport employees for workers' compensation insurance. In FY 2014, L&I assessed 35 misrepresentation penalties, totaling \$799,054. This was in addition to workers' compensation premiums owed.

	CASE IN POINT	a da participa da manda da Participa. A contra da contra da Canada da Canada da Canada da Canada da Canada da C
The owner of a Tacoma la probation and perform con compensation coverage fo	nmunity service for fail	ust serve nearly a year of ing to provide workers'
The employer pleaded guil landscaping business with felony count of false report	out workers' compens	anor for operating his ation insurance, and to a
Authorities were alerted to filed a workers' compensat October 2012. The worker threatened him and his fan	tion claim while workin told an L&I investigate	g for the business in or that the employer

Public works contracts

Every public works project worth more than \$35,000 is reviewed to determine whether appropriate workers' compensation premiums were paid. On these projects, the final five percent of payments is withheld until certain tax payments are verified. This ensures that contractors follow the law and pay taxes, including L&I debt.

In FY 2014, L&I reviewed 3,857 public works contracts, valued at \$5.6 billion. L&I found just over \$185,000 in debt owed for work on public projects during the year.

The reviews are not restricted to workers' compensation owed on the public works project. If L&I discovers a contractor owes workers' compensation premiums for other types of projects, the department may pursue other debts owed to L&I. The department found an additional \$515,000 in premiums owed by public works contractors this way.

Collecting unpaid premiums sometimes takes time. During FY 2014, L&I's Collections Program recovered just over \$1.6 million in past due debt discovered by reviewing public works contracts, most of it found prior to FY 2014.

L&I works with contractors to resolve reporting discrepancies. If there's a problem, contractors can voluntarily amend their companies' workers' compensation reports and make the required payments. Not all cases can be resolved voluntarily; a small number require an audit. In FY 2014, 107 firms were audited, and 85 percent of those audits revealed debt owed to L&I.

PROVIDER AUDITS AND INVESTIGATIONS

Provider investigations

Provider investigations typically are complex and labor intensive. In FY 2014, the department identified \$550,405 in financial loss from improper billing. It issued nine orders and notices of violations, with penalties and interest totaling more than \$1.7 million. Additionally, 12 civil orders were issued, totaling \$2.1 million. These efforts helped to avoid an estimated \$320,656 in costs.

The department referred six cases to prosecutors for potential criminal charges, two of which pled guilty.

Provider credentialing and compliance

The Provider Credentialing and Compliance (PCC) Unit audits medical billing for services paid by the state workers' compensation fund. The purpose of the audits is to notify providers of the applicable laws, regulations and L&l policies that affect the billing and reimbursement of services provided to injured workers. The audits also are intended to enforce compliance with L&I's medical-aid rules and fee schedules. In FY 2014, the program completed 67 medical provider reviews and assessed \$869,890 for improper billing.

Private sector rehabilitation services

The role of Private Sector Rehabilitation Services (PSRS) is to ensure that Washington's injured workers get high quality vocational rehabilitation services that comply with applicable state laws, regulations and L&I policies. PSRS does this by monitoring and auditing how providers deliver their services, what the services consist of and how they're billed.

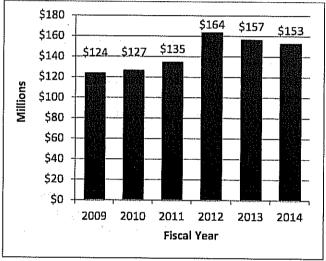
The PSRS Program is part of L&I's Insurance Services Division. In FY 2014, the program completed 60 vocational provider reviews and assessed \$38,225 in penalties related to violations of WAC 296-19A, concerning the provision of vocational rehabilitation services.

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Collections

The Collections Program gets involved when employers, workers or providers are delinquent in paying money they owe to L&I. The program tracks down debtors and collects what's owed – whether it's workers' compensation premiums, penalties or overpayments to providers or injured workers. The program also collects and distributes unpaid wages owed to workers (handled through L&I's Employment Standards Program). Figure 11 shows collections for delinquent workers' compensation premiums over the past six fiscal years.





Employer Assistance Program

The department's goal is to help all employers comply with L&I rules and requirements. In response to the economic recession, L&I began the Employer Assistance Program (EAP) for employers with a clean record who struggled to pay their premiums. The program has been extended indefinitely to make it easier to do business with L&I.

Employers that haven't been delinquent in the past four years may qualify for a "90 days same as cash" plan. In these cases, accrued penalties and interest are waived once the firm has successfully paid its premiums as agreed. Firms may take advantage of extended payment plans if they need more time to pay. These arrangements do not include an automatic waiver of penalties and interest. This program helps employers be compliant with L&I requirements, and avoid further collection actions while making their payments.

L&I revenue agents work with employers to resolve their debts to L&I. As of June 30, 2014, there were 7,684 employers in payment agreements, an increase of 173 from the same time the prior year. During FY 2014, 21,203 employers came into collections that had never been delinquent or had not been delinquent in the past four years.

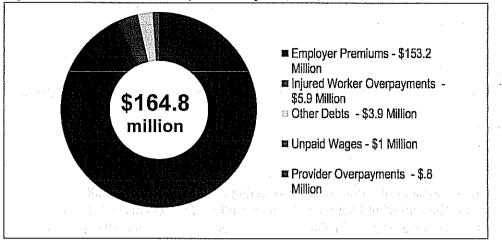


Figure 12: Distribution of delinquent money collected, FY 2014

Premiums: Revenue agents collect unpaid premiums from employers.

Other debts: Revenue agents collect unpaid contractor and other penalties, safety and health citations, Right-to-Know billings and Retrospective Rating Program billings.

Provider overpayments: Revenue agents recover monies paid due to inappropriate billings identified through provider reviews or audits.

Injured worker overpayments: Revenue agents recover monies from injured workers who were overpaid workers' compensation benefits.

Unpaid wages: Under the 2006 Wage Payment Act, L&I recovers employees' unpaid wages for distribution to the workers. The amount shown reflects only the amount collected by the Collections Program after L&I's citation and notice of assessment becomes final and binding.

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Efforts to Prevent Errors and Fraud

The Department of Labor & Industries (L&1) wants to help employers, workers and medical providers avoid making mistakes that are costly for them and the workers' compensation system - and potentially lead to fraud. The department offers a wide array of programs and services with this goal in mind.

EMPLOYER SERVICES PROGRAM

The Employer Services Program is a service center connecting L&I to more than 168,000 Washington businesses. The staff of 115 helps employers establish L&I accounts and sign up for workers' compensation coverage. Staff maintains the workers' compensation classification rating system and provides employers with information about how claims impact their costs.

The program collects approximately \$2 billion annually in employer premiums, which pay for the cost of injured worker benefits and the administrative costs of the workers' compensation system. Employer Services consists of the following three working units:

Account Services

Account Services staff works with employers to create and service their workers' compensation accounts. Account managers are responsible for assigning the appropriate classification to businesses based on the risk of injury for their particular work activities and for verifying there is an employer/employee relationship for all workers' compensation claims that are filed. Account Services plays a critical role in educating employers to correctly classify their workers, report workers' hours and pay quarterly premiums.

Retrospective Rating

Retrospective Rating (Retro) is an optional financial incentive program for employers covered by the workers' compensation state fund. Participating employers and employer groups may receive premium refunds if their claim costs are lower than expected. However, participation comes at the risk of having to pay assessments if claim costs are higher than expected.

Classification Services

This specialty unit maintains the state's industrial insurance classification system (more than 1,000 risk classifications) to help ensure each employer's workers' compensation rates are fair and equitable. This unit includes specialty account managers who work with select high-hazard industries, such as taxis for-hire and logging. An outreach team educates employers to properly report premiums and accurately determine whether a worker is an independent contractor. Misclassified independent contractors are a significant cause of underreporting of premiums.

EDUCATION AND OUTREACH

L&I is working hard to help businesses understand all the laws and rules they must follow to work in Washington. By helping businesses reduce simple reporting errors and understand the laws and rules they need to follow, L&I can focus its investigation and enforcement activities on businesses which intentionally subvert the system.

Education for new businesses hiring independent contractors

When companies register with the state, they're asked if they plan to use independent contractors or if they plan to report compensation with a federal 1099 form. Employer Services Outreach staff contact and provide educational materials to every applicant indicating plans to hire independent contractors.

In FY 2014, this amounted to 21,454 business owners. Of those, 2,006 employers needed to open a workers' compensation account, as their independent contractors would be considered employees. This accounted for \$1,107,028 in new premiums for the first quarter these employers reported.

Additionally, when a new business indicates it's not hiring employees, L&I reaches out to make sure the business owner understands Washington's independent contractor rules, provides educational materials and offers to help set up workers' compensation accounts, if warranted. In FY 2014, this involved 21,949 businesses, of which 410 needed to open a workers' compensation account. This accounted for \$100,542 in new premiums during the first quarter these employers reported.

Industries	# of business registrations
Clerical office	2,358
Woodframe building construction or alteration	1,679
Building repair, remodeling, carpentry	1,258
Sales personnel – outside	894
Interior finish carpentry	812
Painting building interiors; wallpaper hanging/removal	542
Road construction or repair	496
Floor covering or countertops	407
Painting exterior buildings or structures	404
Computer consulting	314

Figure 13: Top 10 industries possibly hiring independent contractors, based on their business applications, FY 2014

In addition to using information from business applications to target employer outreach efforts, L&I uses the information to identify businesses in industries that are prone to independent contractor issues. The staff also meets regularly with L&I account managers, classification services, small business liaison and other fraud prevention programs to find out which industries may have reporting

issues, based on their data and experience. The information helps guide outreach to specific industries. Figure 14 summarizes the team's outreach efforts in FY 2014.

Figure 14: FY 2014 business outr

Trade presentations	Attendance
14	251
Trade publications	Membership
Washington Restaurant Association	4,500 members
Towing and Recovery Association of Washington	148 members
Pacific Northwest International Society of Arborists	400 Washington members
Trade shows	Attendance
Governor's Health and Safety Conference	1,100
Contractor Training Days (8)	200
Seattle Business Trade Show	1,000
Washington State Tax Consultants Annual Conference	85
Small Business Fair in Renton	400

New employer reviews

Starting a new business can be daunting. Opening a workers' compensation account is an important task that is often overlooked or confusing.

To help business owners, L&I offers new employer reviews. These reviews take the form of instructional audits which are available to businesses that have been operating for six months. They're designed to teach new businesses about reporting and recordkeeping, without the threat of penalties or fines. The program establishes a relationship between the new employer and L&I, connecting individual employers with designated points of contact. They can ask L&I questions common to new firms and learn the requirements specific to their industries. Ultimately, this avoids long-term misreporting and expensive mistakes. Figure 15 shows the percentage of new employer reviews for each of the target industries.

Industry	Percentage
Construction	59%
Retail/wholesale	9%
Restaurants	7%
Janitorial	7%
Service & repair	5%
Property management	4%
Trucking	4%
Delivery	3%
Real estate	3%
Towing	0%

Figure 15: New employer reviews, by industry, FY 2014

Contractor training

The department educates contractors on almost every aspect of their business at the highly rated Contractor Training Days. Attendees can learn about everything from how to properly report and pay workers' compensation insurance to how to keep a safe workplace, market their business, write an effective contract and more. L&I makes it easy for contractors to register, with step-by-step instructions and explanations of laws and rules online.

e.

Figure 16: Contractor training events

Year	Events	Estimated contractors trained			¢.	18 A.	111		
2011	9	More than 1,100					111	÷	
2012	8	More than 1,200	· . ·	 l vi	;.	ť.		$\gamma = \gamma_{i}$	
2013	8	More than 1,300					 		
2014	8	Nearly 1,300						-	

Partnering with several other state agencies and colleges, L&I held its second Agriculture Business Day in November 2013. More than 120 small agricultural businesses in Washington were trained about labor contractor rules, breaks and meal periods, workers' compensation insurance, taxes, safety of minor workers and much more.

L&I also offers all new employers an "Employer's Introduction to L&I" workshop. These are held across the state and were attended by 539 new businesses in FY 2014.

Guide to Hiring Independent Contractors translated to Spanish

In FY 2013, an improved Independent Contractor Guide was developed to further help businesses classify their employees correctly. In FY 2014, L&I translated the guide into Spanish to help Spanish-speaking business owners understand laws about hiring independent contractors.



Independent contractor training

L&I is developing an online version of its independent contractor training for L&I staff. The elearning tool will provide training essentials for auditors, litigation specialists and other staff to help improve consistency and achieve the highest degree of accuracy and fairness. This effort also includes ensuring that training for our customers is consistent. Staff education and continued training are another way L&I is striving to "make it easy to do business with L&I."

Provider outreach

L&I offers workshops and other assistance to help providers understand L&I's billing requirements, documentation requirements and the Medical Provider Network. Step-by-step instructions and examples are provided, such as when to send a corrected claim or when to adjust a bill. Outreach provides hands-on demonstrations on how to use L&I resources and, most important, allows providers to ask questions about their special billing needs.

Providers can send questions to ProviderFeedback@LNI.WA.GOV.

Innovations and Initiatives

FIRM APPEALS

The mission of the Firm Appeals Program is to provide employers with an efficient, convenient forum to resolve disputes and to promote high-quality, consistent decisions based on Washington's laws and regulations.

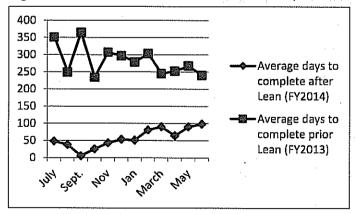
When a firm receives a Notice and Order of Assessment (NOA), 30 days are given to request that L&I reconsider the assessment decision. A litigation specialist in the Firm Appeals Program reviews the firm's information and may vacate, lower, affirm or even increase the assessment.

In recent years, this process took an average of 441 days to complete. While awaiting a decision, interest accrues on the employer's assessment.

In March 2013, the Firm Appeals Program sponsored a Lean process improvement project to evaluate and shorten the reconsideration process.

The goal was to reduce the reconsideration process to 90 days. During the pilot phase, the process time was reduced to 67 days - 23 days below the target. Statewide implementation began in September 2013. During the first year of statewide implementation (Figure 17), the average days to process a reconsideration increased by only eight days, for an average of 75 days - 83 percent faster than the original process.

Firm Appeals held a follow-up Lean event in May 2014 to make additional improvements. These changes took effect in September 2014. Initial results are expected by the end of 2014. Through this project, Firm Appeals is meeting the agency's goal of "making it easy to do business with L&I" by simplifying the process, decreasing wait times and saving employers' interest accrual.





NEW SERVICES AND PROGRAMS

Verify a contractor, tradesperson or business

In December 2013, L&I used a customer-centered approach to launch a redesigned and mobile-ready application called "Verify a Contractor, Tradesperson or Business," which makes it easier for anyone to verify details about a contractor or an employer.

The new application combined several of L&I's most heavily used applications and incorporated information not previously available online. With one easy search, customers can verify contractor registration, citations, licenses and workers' compensation premium status, and can view employers' workplace safety inspections and violations. Each month, the site is viewed more than a million times.

L&I took significant steps to test the new application with real users, design it for use on mobile devices and incorporate enhanced search capability to help users who may have only partial information when beginning a search.

Logger Safety Initiative (LSI)

The manual logging industry has experienced catastrophic and costly workers' compensation claims. At the same time, these employers tend to underreport worker hours. This leads to unsustainable workers' compensation premium rates for the industry as a whole. In effort to build a safer work environment in a high-risk industry, L&I is offering incentives for manual logging companies to operate safely, report correctly and improve the future of logging.

The Logger Safety Initiative (LSI) is a partnership between government and private industry leaders to improve safety and reduce workers' compensation costs for loggers. In March 2013, the Logger Safety Taskforce was initiated to create a logger safety program that establishes industry-wide safety standards for worker training, performance and supervision. Primary goals include:

- Improve safety performance.
- Reduce the frequency and severity of injuries, and prevent deaths.
- Create a culture of safety throughout the logging industry.
- Increase proper reporting of worker hours.
- Explore options to reduce costs in the industry.
- Ensure every worker comes home safely at the end of the day.

A logging company can reduce its workers' compensation premiums by up to 20 percent by:

- Participating in a comprehensive L&I safety consultation to verify the company's compliance with workplace safety standards.
- Undergoing an L&I audit to ensure it's accurately paying workers' compensation premiums.
- Passing an independent, third-party safety audit to verify compliance with LSI requirements.

 Submitting monthly supplemental reports documenting hours and job duties for manual logging, and reporting to L&I when starting work at new logging sites.

In FY 2014, the LSI team conducted 107 voluntary technical audits and 38 compliance audits. LSI technical audits examine only the last two quarters of reporting history, while a compliance audit looks at a minimum of one year of reporting. A firm which chooses to participate in the voluntary technical audit is not subject to additional penalties or interest if it misreported hours. This incentive allows a firm to further invest money into the safety aspect of the business.

ProtectMyHome.net

L&I's ProtectMyHome.net shows how education can prevent fraud and help consumers. This comprehensive website enlists consumers in the battle against the underground economy by providing tools to check out contractors and tips to plan home renovations and repairs. Education is one of the most successful tools available on ProtectMyHome.net. In FY 2014, the site added a HireSmart worksheet for consumers hiring plumbers, and an additional worksheet is being developed for consumers who need to hire people to work on their manufactured homes.

The site debuted in February 2013, promoted by cable TV, radio and web ads that attracted more than 10,000 visits during the 14.5 week campaign. Mike Holmes, a contractor with the nationally syndicated cable TV show "Holmes on Homes," appeared in the commercials for free, educating consumers about the importance of hiring reputable registered contractors and the effect it can have on fighting the underground economy. The effort resulted in visitors staying on the site longer and viewing more pages than the industry average.

After the campaign, website traffic plummeted from a high of 4,104 in March 2013 (during the campaign) to just several hundred a month. Working with a more limited budget, the 2014 campaign focused solely on cable and broadcast TV, once again featuring the Holmes TV commercials. During the 21-week campaign, monthly website traffic more than tripled from the post-2013 campaign months. At its conclusion, the 2014 campaign drew more than 13,000 visits.

Pay a balance due

For years, employers have been asking for the option to pay their delinquent balances with a credit card. In response, L&I has developed an online "Pay a Balance Due" application, which became available in December 2014. The new service allows debtors to pay most types of L&I debt by ACH (e-check) or credit card. L&I expects to increase collections and resolve delinquent accounts quicker, which in turn will allow liens to be satisfied and/or contractor registrations to be reinstated or renewed.

Claims recovery

The Claims Recovery Unit collects money from injured worker overpayments and claims fraud. In FY 2014, it participated in a process improvement effort which increased productivity and the amount of money collected. A stable account inventory (caseload) system was developed, allowing an increase in the overall number of accounts worked. A renewed emphasis on directly contacting each customer before taking legal action has also improved results. The new inventory system and

increased customer contact led to a 27 percent increase in dollars collected by the unit in FY 2014 compared to FY 2013.

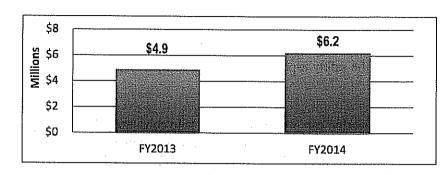


Figure 18: Claims Recovery Unit collections, FY 2013 vs. FY 2014

UNDERGROUND ECONOMY ADVISORY COMMITTEE

Construction Underground Economy Advisory Committee

It takes a strong network of partners to battle the underground economy. In July 2013, L&I brought together the Department of Revenue, Employment Security Department and leaders from the business, labor and consumer communities to create the Construction Underground Economy Advisory Committee (CUEAC).

The committee's charge is to combat the underground economy in construction. To do that, the group identified and prioritized more than two dozen problems that stakeholders regularly encounter in their work. Next, the group started developing possible solutions for each problem.

For instance, one identified problem is the lack of greater consequences for repeated violations of contractor related laws. In response, L&I has begun analyzing each of its compliance programs – starting with contractor compliance – and improving strategies to increase corrective actions for repeat violations. L&I is using current agency resources to implement recommendations.

Committee members have praised the group as an effective means to share information and have an effect on state programs. In March 2014, L&I staff and the committee members were invited to talk about the committee's work at a work session of the Labor & Workforce Development Committee in the state House of Representatives. The advisory committee continues to meet quarterly.

SPECIAL INITIATIVES

Improved audit letters

In 2013, L&I's desk audit team began sending letters to potentially unregistered employers after receiving referrals from compliance inspectors. The letters requested records that would help determine if they met L&I criteria to be considered employers.

Sixteen percent of employers responded to the letters. The response rate didn't improve much after L&I sent a second letter. As a result, nearly half the individuals referred to L&I wound up with a subpoena, forcing them to provide the requested information.

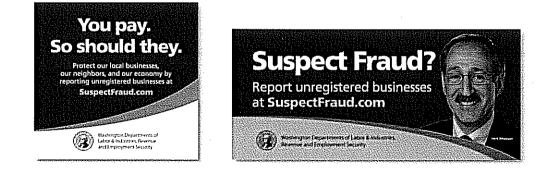
In an effort to improve the response rate of employer audit letters, the team set up a pilot project with L&I's in-house plain-talk expert. Over December 2013 and January 2014, the team worked together to improve the audit letter. The goals were to make the directions for returning records clear, while ensuring the employers understood that L&I wanted to provide help.

The redrafted letter took a less accusatory tone, and it generated substantially better results. Customer response increased from 16 percent for the first letter to a 41 percent response rate on the revised letter – a 25 percentage point increase. Additional revisions are in the works to further increase the response rate. This is another example of how L&I is "making it easier to do business with L&I."

Statewide marketing campaign: Suspect Fraud

L&I joined with the departments of Employment Security and Revenue to sponsor a statewide SuspectFraud campaign. During the month-long marketing effort from mid-May to mid-June 2014, ads and news stories raised awareness among consumers and business about the tools to report fraud. They drove traffic to <u>SuspectFraud.com</u>, a permanent website sponsored by the three agencies.

The site is loaded with links to each department's website, where users can learn about the types of fraud each agency handles, consumer tips and how to report suspected fraud. The L&I website, <u>Lni.wa.gov</u>, includes tips to avoid getting scammed by construction contractors.



Bellevue-based broadcaster Herb Weisbaum, known nationally as the "Consumer Man," was the face and voice of the \$45,000 campaign. Campaign ads appeared in weekly newspapers and their

websites, Pandora radio, KIRO TV and KOMO TV newscasts, televised Mariners games and Weisbaum's KOMO radio show.

The three agencies have collaborated on the campaign for several years. The 2014 campaign was particularly effective, with 6,905 visits to <u>SuspectFraud.com</u> in May and June, a nine-fold increase from the same two months in 2013.

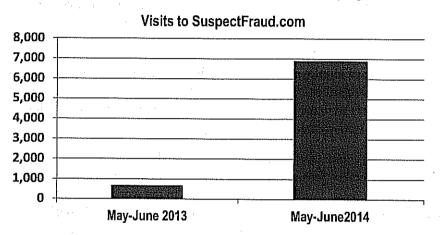


Figure 19: Website visits during SuspectFraud.com campaign

Source: Department of Revenue

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COMPLETED INITIATIVES

In the 2013 fraud prevention report to the Legislature, L&I identified several objectives and initiatives for FY 2014. Here's a summary of their status:

Objective	Status
Continue to collaborate with Construction Compliance staff to improve processes and tools that leverage information from field inspectors to find employers in the underground economy.	Complete
Accept online ACH and credit card payments for debts owed to L&I.	Complete in 2014
Develop an integrated case management system for detecting contractor fraud and generating leads for compliance field inspectors.	Complete
Participate in the nationwide ISO ClaimSearch database to identify individuals who may be claiming workers' compensation benefits from other systems.	Complete
Finish developing advanced fraud analysis software for detecting employer misclassification and fraud, including the use of IRS data to identify unregistered and misreporting employers.	Ongoing
Develop and implement a new triage system for referrals to ensure issues are handled at the appropriate level. Identify when a referral needs an audit, when it needs account manager attention and when it requires other actions.	Ongoing
Develop automated letters for employers who appear to be misreporting, but are not at a level that requires an audit or Employer Services intervention.	In development
Use Lean to improve the speed and responsiveness of criminal investigation processes and increase cases referred for criminal prosecution.	Ongoing
Launch an educational effort to increase consumer awareness of the underground economy.	Ongoing
Use Lean to increase the speed and quality of workers' compensation claims investigations.	Ongoing
With Department of Revenue, Employment Security Department, business and labor, create a Construction Underground Economy Advisory Committee to identify effective strategies for combating the underground economy.	Ongoing
Improve the quality and number of referrals between the Prevailing Wage Program and Construction Compliance Program.	Complete
Continue surprise construction jobsite sweeps during off hours.	Ongoing

FUTURE INITIATIVES

The Department of Labor & Industries will continue to aggressively pursue fraud and abuse in the workers' compensation system. Looking ahead to FY 2015, the agency will employ the following strategies:

- Develop and implement an improved stop work order process.
- Request funding for a Special Investigations Unit (SIU) to investigate and develop cases for criminal prosecution relating to workers' compensation, wage and hour laws, safety and health violations, construction compliance and prevailing wage laws.
- Implement an agency-wide effort to analyze current compliance efforts, including fraud, wage enforcement and safety; to analyze effectiveness of current escalation strategies and deterrents; and to employ strategic data analysis, identify trends and develop customized solutions.
- Enhance L&I's ability to enforce consequences against egregious intentional violators by reviewing processes and eliminating gaps to pursuing criminal prosecutions.
- Establish a Premium Advice Unit, a mechanism for customers to seek and receive advice in "consultation letters" about workers' compensation premiums, classification and compliance concerns.

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Conclusion

Fighting fraud remains a priority at L&I. Requiring a range of initiatives – including increased innovation, regulatory actions and collective resources – the fight against fraud can strengthen while producing measurable results. Continued Lean process improvements are cultivating results for customers and making greater use of agency resources. Moving forward, L&I remains engaged with stakeholders to develop new methods for combatting the underground economy in the construction industry.

Return on investment

L&I employed 305.1 FTEs in detecting, investigating and taking enforcement action against workers' compensation errors and fraud during fiscal year 2014. For every dollar spent on these efforts, L&I returned \$8.34. This is 86 cents less than 2013 due to increased operating costs and slightly reduced collections. (Note: Return on investment compares the division's operating costs to the money recovered, money collected and expenses avoided during the year. Operating costs include salaries, benefits and capital outlays.)

The department also supports extensive training programs, direct customer service and awareness campaigns aimed at preventing fraud by making sure customers know the rules. Those employees are in addition to the 305.1 FTEs cited above.

ANYONE CAN REPORT FRAUD; HERES HOW

Anyone can help stop workers' compensation fraud by reporting situations that may be fraudulent and telling others how to report:

- Fraud Hotline: 888-811-5974
- Report a Contractor: reportacontractor.Lni.wa.gov
- Fraud Website: <u>www.Fraud.Lni.wa.gov</u>

Employers can help state government's efforts to detect workers' compensation and unemployment insurance fraud by workers. Report newly hired workers at <u>www.dshs.wa.gov/newhire</u>. The information will be shared with L&I and the Employment Security Department to ensure employed workers aren't claiming benefits they're not entitled to.

Contact information

For more information about this report, please contact:

- Elizabeth Smith, Assistant Director, L&I Fraud Prevention and Labor Standards 360-902-5933
- Tami Dahlgren, Communication Consultant, L&I Communication Services 360-902-6654

Glossary of Terms

- Assessment A dollar amount identified as owed and payable to L&I, including premiums, overpaid benefits, penalties and interest.
- Audit An official review of accounts and legally required business records.
- Benefit The medical coverage and/or wage replacement received by an injured worker.
- Contractor Anyone offering to perform construction-related work. including constructing, altering or repairing real property; developing or improving residential property for sale (e.g., "flipping"); installing cabinets; removing trees; and paving.
- Cost avoidance The amount of benefits that would have been paid to a claimant found to have committed fraud. Costs recouped from inappropriate medical billing are not usually included in this term.
- Employer Any person or business engaged in work in Washington covered by the state's Industrial Insurance Act and employing or contracting with one or more workers.
- Fiscal year Washington state government defines a fiscal year as the period from July 1 through June 30. For purposes of this report, all years displayed are fiscal years.
- Fraud A willful misrepresentation of facts for profit or to gain unfair advantage.
- Worker An individual who, through employment, is covered under workers' compensation laws.
- Infraction An initial finding that the contractor registration law (RCW 18.27), plumbing law (RCW 18.103) or Factory Assembled Structures law (RCW43.22) have been violated. Infractions carry fines ranging from \$250 to \$10,000, depending on the violation.
- Lead/tip Potential fraud reported to Labor & Industries for investigation.
- Premium Amount to be paid by employers and employees for workers' compensation coverage.
- Provider Any person or legal entity providing any kind of services for treating an industrially injured worker.
- **Referral** A verified lead that is forwarded for an investigation, audit or other action.
- Underground economy Businesses or individuals who fail to either record, report or register a significant part of their business activities with the proper authorities as required by law.
- Worker A person hired to work for compensation.
- Workers' compensation/industrial insurance A form of no-fault insurance providing medical benefits and wage replacement to workers injured on the job.

Issue: Computer Systems Service Requests

September 2, 2015

Claim and Account Center (CAC)

- Changes to CAC for Self-Insurance viewing enhanced claims
- Changes to CAC for E-SIRT electronic quarterly and annual reporting
- Changes to CAC for secured messaging to allow SI employers to communicate by directly on claims (ORION change or SI-CAM Work Item change?)

LINIIS MAIL

 LINIIS MAIL – queued for development fast programing piece that open the door for implementing MAIL

SI-CAM

 SI-CAM enhanced report requesting by employers (ability to request own report service) security system

SI-CATS

SI-CATS – access thru My Secure L&I – some Service Requests are submitted for fixing some bugs

Miscellaneous

- File Transfer Pilot (Increase employers from 4 to 5)
- Ask L&I Giving access to SI Employers; not jut TPA's (in the works)
- SI-APTS SILAS SI-AMS (evolution of Audit Management System)
- SIEDRS to SIRAS (in-process)